



# The Future of the Dutch Sex Industry: Legal Reforms, Technological Innovations, and Nutritional Well-being of Sex Workers — Global Implications for India

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**Abstract-** The Netherlands has long stood at the forefront of progressive prostitution policy, combining legalisation, regulation, and public health support. The lifting of the brothel ban in 2000 under Article 250a of the Dutch Penal Code marked a pivotal moment, transforming sex work into a legitimate, regulated occupation. Subsequent debates around the Sex Work Regulation Act (Wrs) have sought to strengthen oversight through national licensing systems and enhanced monitoring of both sex workers and clients. Meanwhile, Article 273f continues to prohibit trafficking and forced prostitution, ensuring that the distinction between voluntary and coerced sex work remains central to Dutch law. Yet, as these regulatory reforms evolve, the broader well-being of sex workers—including their access to adequate nutrition, healthcare, and occupational safety—has received comparatively less attention. Nutrition plays a crucial but often overlooked role in the overall health, productivity, and empowerment of sex workers. Many individuals in the sex industry experience irregular working hours, economic precarity, and mental health stressors that negatively influence dietary patterns and access to nutritious food. Dutch municipal programs, particularly in Amsterdam and Rotterdam, have begun integrating nutritional support, health screening, and counselling into sex worker welfare initiatives. These efforts are part of a holistic public health model that acknowledges the interconnectedness of physical health, nutrition, and human dignity within the legal framework of sex work. Simultaneously, the emergence of Artificial Intelligence (AI), Virtual Reality (VR), and sex robots is reshaping the contours of the sex industry. AI-driven chatbots, virtual intimacy simulations, and robotic companions offer new dimensions of safety, privacy, and accessibility for clients while potentially reducing health risks associated with traditional sex work. However, these technological disruptions may inadvertently alter economic opportunities for human sex workers and reshape their dietary and lifestyle patterns—particularly for marginalised workers displaced by automation. The ethical and nutritional implications of this digital shift deserve serious policy attention, as technology-driven isolation and loss of income could exacerbate malnutrition and health inequalities within this community.

The Dutch model presents a unique case for comparative analysis with countries like India, where prostitution exists in a legal grey zone under the Immoral Traffic (Prevention) Act, 1956 (ITPA). India's quasi-criminalised approach impedes the provision of structured welfare programs, including nutritional assistance and health support, thereby increasing vulnerabilities among sex workers. As India continues to debate the legalisation and regulation of sex work, insights from the Netherlands—where health, nutrition, and technology are increasingly integrated into policy discourse—offer valuable lessons for reform. Looking ahead, the Dutch sex industry is entering an era defined by both technological transformation and renewed attention to human well-being. Future policy must balance innovation with empathy, ensuring that advancements in AI and robotics do not marginalise human workers but instead promote inclusive welfare models. Integrating nutrition and health equity into legal and technological frameworks can serve as a model for sustainable, rights-based governance of the sex industry worldwide.

**Keywords:** Dutch Sex Industry, Prostitution Laws Netherlands, AI In Sex Work, Virtual Reality Brothels, Sex Robots, Human Trafficking, Nutritional Health, Sex Worker Welfare, Legalisation of Prostitution India, Occupational Safety, Technological Impact on Sex Industry, Public Health and Nutrition, Holistic Regulation of Sex Work.

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## INTRODUCTION

The Netherlands has long served as a global reference point for its liberal and pragmatic approach to the regulation of prostitution. In contrast to the criminalisation models predominant in many countries, Dutch policy has emphasised the protection of sex workers' rights, the prevention of exploitation, and the reduction of public nuisance through regulation rather than prohibition. The lifting of the brothel ban in 2000 under Article 250a of the Dutch Penal Code marked a critical turning point, legitimising brothel operations and allowing municipalities to implement licensing systems designed to enhance transparency and safety within the sex industry<sup>1</sup>

However, in recent years, concerns about the effectiveness of local licensing regimes, along with fears of human trafficking and unregulated practices, have sparked fresh debates. In response, the Dutch government has proposed the *Wet reguleren sekswerk* (Sex Work Regulation Act or Wrs), aiming to introduce a unified national licensing system and impose stricter regulations on both sex workers and clients<sup>2</sup>. While these reforms are intended to streamline oversight and protect vulnerable individuals, critics warn that heightened regulation may have unintended consequences, including driving parts of the industry underground and compromising the autonomy of consensual adult sex workers<sup>3</sup>.

Parallel to these legal developments, the sex industry is undergoing rapid transformation through technological innovations. Emerging technologies such as artificial intelligence (AI), virtual reality (VR), and sex robots are redefining intimacy and companionship. AI-powered chatbots offer personalised erotic interactions, VR platforms provide immersive experiences, and robotic sex dolls promise physical simulations without human involvement<sup>4</sup>. These technologies, while often marketed as safer and more private alternatives to traditional sex work, raise complex ethical, psychological, and regulatory questions regarding intimacy, consent, and the potential displacement of human workers<sup>5</sup>.

The Dutch context is often contrasted with legal regimes elsewhere, particularly in countries like India, where the sex industry operates under vastly different conditions. India's *Immoral Traffic (Prevention) Act* (ITPA), 1956, criminalises many ancillary activities related to prostitution, such as brothel-keeping and solicitation, leaving sex workers in a legal and social grey zone<sup>6</sup>. This fragmented legal approach often exacerbates the risks of exploitation and limits access to legal protections. As India grapples with ongoing debates around decriminalisation, worker rights, and digital innovation, the Dutch model—along with its emerging technological challenges—offers valuable insights for comparative analysis and potential reform<sup>7</sup>.

In this evolving landscape, the future of the Dutch sex industry lies at the intersection of legal reform and technological disruption. Understanding the balance between regulation and innovation will be essential not only for Dutch policymakers and stakeholders but also for nations seeking to modernise their approaches to sex work in a rapidly digitising world.

## METHODOLOGY

This study adopts a qualitative, interdisciplinary methodology to explore the evolving landscape of the Dutch sex industry in the context of legal reforms and technological disruption. It draws on a combination of **legal analysis**, **policy review**, **comparative frameworks**, and **thematic literature** on sex work, AI, and digital labour. Primary legal documents, such as the **Dutch Penal Code (Articles 250a and 273f)** and the proposed **Sex Work Regulation Act (Wrs)**, were examined to understand shifts in regulatory strategy. In addition, **secondary sources**, including journal articles, books, news archives, NGO reports, and academic theses, were critically analysed to assess the historical and current status of sex work regulation in the Netherlands.

<sup>1</sup> Outshoorn, J. (2004). *The Politics of Prostitution: Women's Movements, Democratic States and the Globalisation of Sex Commerce*. Cambridge University Press.

<sup>2</sup> Dutch Ministry of Justice and Security (2022). *Wet reguleren sekswerk (Wrs): Proposal and Justification*. Retrieved from [government.nl](https://www.government.nl)

<sup>3</sup> Wagenaar, H., & Altink, S. (2012). *Prostitution as Morality Politics: The Dutch Revival of the Morality Paradigm*. *Journal of Policy History*, 24(2), 315–338.

<sup>4</sup> Danaher, J. (2017). *Robots, Sex and Rights: Ethical and Legal Issues in the Design of Sex Robots*. In *Robot Sex: Social and Ethical Implications*. MIT Press

<sup>5</sup> McArthur, N. & Twist, M. L. (2020). *Sexbots: Sexuality and Artificial Intimacy*. Palgrave Macmillan.

<sup>6</sup> Kotiswaran, P. (2011). *Dangerous Sex, Invisible Labor: Sex Work and the Law in India*. Princeton University Press.

<sup>7</sup> Majumdar, A. (2021). "Reimagining Prostitution Laws in India: Lessons from International Models." *Indian Journal of Law and Society*, 12(1), 45–72

To address global implications, the study applies a **comparative approach**, with particular attention to India's legal framework under the **Immoral Traffic (Prevention) Act, 1956 (ITPA)** and the socio-legal status of sex workers and transgender individuals. Discussions on **AI, sex robots, and virtual reality** were grounded in ethical theory, feminist tech studies, and sociology of labor. This triangulation allows for a nuanced understanding of the intersection between technology, policy, and marginalised identities within the sex industry.

Nutritional well-being forms a critical yet often neglected component of sex workers' overall health and human dignity. Within the Dutch framework, where sex work is recognised and regulated, there is growing acknowledgement that balanced nutrition is integral to physical resilience, mental health, and occupational safety. Many sex workers face irregular working hours, economic instability, and high stress, all of which can lead to erratic eating habits and deficiencies in essential nutrients. Municipal health programs in cities like Amsterdam and Rotterdam increasingly incorporate **nutrition counselling, access to healthy meals, and dietary education** into broader welfare and rehabilitation services. Adequate nutrition not only strengthens immunity and reduces vulnerability to infections but also enhances cognitive and emotional well-being, enabling workers to make informed choices about their bodies and safety. In contrast, in countries like India—where prostitution remains stigmatised and only partially regulated—sex workers often lack structured access to nutritional programs or healthcare facilities, resulting in malnutrition, anaemia, and other diet-related disorders. Thus, integrating **nutritional well-being into sex work policy** is essential for ensuring holistic rights-based protection, aligning public health objectives with human dignity and sustainable livelihood.

Early literature on Dutch sex work, such as Wagenaar and Altink (2012), emphasises the pragmatic, harm-reduction-based legalization following the lifting of the brothel ban in 2000. Scholars like Outshoorn (2004) highlight the tension between regulation and morality in feminist debates. More recent work by Levy and Jakobsson (2014) and Wagenaar (2017) critiques the rise of **“neo-abolitionist” models** across Europe, contrasting them with Dutch pragmatism.

On the technological front, authors like Danaher (2017) explore the ethics of sex robots, while others, including Sanders and Hardy (2015), examine how digital platforms reshape the sex economy. However, these works are often situated in Western contexts and rarely intersect with **transgender rights or informal labour**.

In the Indian context, scholars such as Kotiswaran (2011) and Narrain (2014) analyse the contradictions of the ITPA and its impact on sex worker agency. Transgender rights are examined extensively post-NALSA (2014), yet their relationship with AI and digital labour remains underexplored. This study contributes by integrating these divergent literatures through a **comparative, transnational lens**.

### **Hypothesis:**

Legal reforms and technological innovations in the Dutch sex industry, while intended to enhance safety and regulation, may paradoxically increase exclusion and marginalisation if they fail to account for the diverse realities of sex workers—particularly those who are migrant, undocumented, or transgender. These effects have global implications for countries like India seeking to model their reforms on the Dutch experience.

## **LITERATURE REVIEW**

Early literature on Dutch sex work, such as Wagenaar and Altink (2012), emphasises the pragmatic, harm-reduction-based legalisation following the lifting of the brothel ban in 2000. Scholars like Outshoorn (2004) highlight the tension between regulation and morality in feminist debates. More recent work by Levy and Jakobsson (2014) and Wagenaar (2017) critiques the rise of **“neo-abolitionist” models** across Europe, contrasting them with Dutch pragmatism.

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## **RESEARCH GAP**

Despite the Netherlands' reputation for progressive sex work policy, recent academic engagement with the technological future of the Dutch sex industry remains limited. Much of the existing literature focuses on historical legalisation, trafficking laws, or human rights concerns without integrating the emerging impact of AI, VR, and sex robots into the

analysis. Additionally, while comparisons are often made with other European countries, few studies have juxtaposed the Dutch model with Global South contexts, especially India.

There is also a critical gap in understanding how technological innovation affects the lived realities of sex workers, particularly transgender, migrant, or digitally-excluded individuals. Furthermore, research often overlooks how regulatory changes may unintentionally marginalise informal or undocumented workers. This paper seeks to fill these gaps by linking law, labour, and technology across borders.

## Legal Framework Governing the Dutch Sex Industry: Evolution, Debates, and Global Reflections

### Historical Overview: From Criminalisation to Regulation

The Netherlands has undergone a profound transformation in its approach to prostitution, evolving from a model of tolerance to one of legalisation and regulation. Prior to 2000, sex work existed in a legal paradox—while prostitution itself was not illegal, brothel-keeping was criminalised under Article 250a of the Dutch Penal Code<sup>8</sup>. Despite this, many municipalities adopted informal tolerance policies (*gedoogbeleid*) that allowed regulated brothels to function under local supervision.

The turning point came in October 2000 when the Dutch government formally lifted the ban on brothels. The legislative reform amended Article 250a and permitted municipalities to implement licensing systems. This legal shift was driven by a desire to combat exploitation, reduce criminal involvement, and treat sex work as legitimate labour<sup>9</sup>. The focus of Dutch policy shifted to protecting the rights of sex workers, improving workplace conditions, and monitoring illegal activities such as human trafficking.

### Current Legal Provisions

As of 2025, the Dutch legal framework for sex work consists of a patchwork of municipal licensing systems combined with national criminal laws. The key provisions include:

- **Local Regulation:** Municipalities determine the conditions under which sex work is permitted, including zoning, health inspections, and registration requirements. These vary significantly across cities<sup>10</sup>.
- **Article 273f of the Dutch Penal Code:** Prohibits human trafficking, forced prostitution, and the exploitation of vulnerable individuals<sup>11</sup>. This article aligns with international legal standards, including the UN Protocol to Prevent, Suppress and Punish Trafficking in Persons.
- **Mandatory Registration in Some Regions:** In municipalities such as Amsterdam and Utrecht, sex workers may be required to register with authorities, although this practice is contested by advocacy groups for its impact on privacy and autonomy<sup>12</sup>.

### Proposed Reforms: The Sex Work Regulation Act (Wrs)

In response to inconsistencies and growing concerns about unlicensed operations, the Dutch government introduced the *Wet regulering sekswerk* (Sex Work Regulation Act, or Wrs). The proposed law aims to centralise regulation by:

- Introducing a **national licensing system** for all sex workers and operators.
- Mandating **age verification** and **client registration** to prevent exploitation.
- Empowering the police to **conduct background checks** on license applicants.
- Imposing stricter penalties for unlicensed sex work and client offences<sup>13</sup>.

Proponents argue that the Wrs will close regulatory loopholes and strengthen protections. However, opponents—especially sex worker organisations—warn that increased surveillance and bureaucracy may erode privacy, deter legal compliance, and displace workers to the unregulated sector<sup>14</sup>.

<sup>8</sup> Brants, C. (1998). "The Fine Art of Regulated Tolerance: Prostitution in Amsterdam." *Journal of Law and Society*, 25(4), 621–635

<sup>9</sup> Outshoorn, J. (2004). *The Politics of Prostitution*. Cambridge University Press.

<sup>10</sup> Levy, J., & Jakobsson, P. (2014). "Sweden's Abolitionist Discourse and Law: Effects on the Dynamics of Swedish Sex Work and on the Lives of Sweden's Sex Workers." *Criminology & Criminal Justice*, 14(5), 593–607

<sup>11</sup> Supreme Court of India (2022). *Order in Criminal Appeal No. 135/2010* recognizing rights of sex workers under Article 21

<sup>12</sup> Dutch Penal Code, Article 273f.

<sup>13</sup> Daalder, A. L. (2007). *Prostitution in the Netherlands since the lifting of the brothel ban*. WODC, Ministry of Justice.

<sup>14</sup> Dutch Ministry of Justice and Security (2022). *Wrs Proposal Summary*.

## Legal Contradictions and Ethical Concerns

The Dutch model presents a paradox: while it seeks to normalise sex work as a profession, policies such as compulsory registration, frequent inspections, and punitive measures against non-compliant workers reinforce stigma and marginalisation. Moreover, the emphasis on surveillance may conflict with sex workers' rights to privacy, autonomy, and labour dignity<sup>15</sup>.

Further, critics highlight the danger of a “**carceral turn**” in regulation—where protection is increasingly enforced through policing rather than social support. Such shifts mirror global trends in neoliberal governance, where marginalized groups are subject to heightened control under the guise of welfare and security<sup>16</sup>.

### Comparative Note: The Indian Context

Unlike the Netherlands, where legalisation enables policy-based governance, India operates within a partially criminalised model under the *Immoral Traffic (Prevention) Act, 1956* (ITPA). While prostitution per se is not illegal, the ITPA penalises activities such as brothel-keeping, soliciting in public, and living off the earnings of a sex worker<sup>17</sup>. This fragmented approach:

- Lacks regulatory clarity and leads to arbitrary enforcement.
- Exposes sex workers to police abuse and legal precarity.
- Fails to distinguish between consensual sex work and trafficking.

Despite calls for reform from activists and scholars, Indian legal discourse remains entangled with moral and patriarchal norms. However, recent public debates and judicial interventions—such as the Supreme Court's recognition of sex workers' rights to dignity and protection—suggest the possibility of future policy shifts<sup>18</sup>.

### Global Implications and Lessons

The Dutch experience offers both inspiration and caution. While regulation can provide labour protections and reduce exploitation, overly rigid or moralistic policies can backfire. For countries like India, legal reform must be accompanied by social, economic, and technological considerations. The Dutch debate also underscores the need for **inclusive policymaking** that centres sex workers' voices in legal discussions.

## Rights, Realities, and Representations: The Lived Experiences of Sex Workers in the Netherlands

### Beyond Legalization

The legalization of prostitution in the Netherlands has often been cited as a progressive model that prioritizes safety, transparency, and labour rights. However, the realities on the ground reveal a more complex picture. While the Dutch legal framework provides certain protections, sex workers continue to navigate structural discrimination, surveillance, economic precarity, and social stigma<sup>19</sup>. This chapter explores the **lived experiences** of sex workers in the Netherlands, focusing on the gaps between policy and practice, and critically examining the extent to which rights are realized in daily life.

### The Promise of Labor Rights

With the 2000 lifting of the brothel ban, sex work was officially framed as a legal occupation. In theory, this recognition enabled sex workers to:

- Register as independent workers or employees;
- Pay taxes and access healthcare;
- Operate under municipal licenses with workplace standards<sup>20</sup>.

<sup>15</sup> SekswerkExpertise (2023). "Wrs and the Erosion of Sex Worker Autonomy." Policy Brief

<sup>16</sup> Weitzer, R. (2012). *Legalizing Prostitution: From Illicit Vice to Lawful Business*. NYU Press.

<sup>17</sup> Bernstein, E. (2007). *Temporarily Yours: Intimacy, Authenticity, and the Commerce of Sex*. University of Chicago Press.

<sup>18</sup> Kotiswaran, P. (2011). *Dangerous Sex, Invisible Labor*. Princeton University Press

<sup>19</sup> Wagenaar, H., & Altink, S. (2012). "Prostitution as Morality Politics: The Dutch Revival of the Morality Paradigm." *Journal of Policy History*, 24(2), 315–338

<sup>20</sup> Brants, C. (1998). "The Fine Art of Regulated Tolerance: Prostitution in Amsterdam." *Journal of Law and Society*, 25(4), 621–635.

Some sex workers have reported positive changes due to these legal protections, particularly in cities like Amsterdam and The Hague, where licensing systems are relatively robust<sup>21</sup>. Workers in licensed brothels often benefit from physical safety measures, access to medical services, and greater agency in negotiating terms of service.

Yet, this framework has also introduced challenges. Registration can compromise anonymity, and legal labour status is often tied to compliance with strict licensing criteria, pushing many into the informal sector.

### Exclusion and Informality

Despite its legal status, sex work in the Netherlands is not equally accessible to all. Migrant sex workers, undocumented individuals, transgender people, and those working in unlicensed or online settings frequently fall outside the system<sup>22</sup>. This marginalisation is compounded by the fact that:

- Many municipalities limit the number of licenses issued, creating artificial scarcity;
- Legal employment in brothels often excludes migrants due to residency or visa restrictions;
- Online sex work, though growing, remains legally and economically underregulated<sup>23</sup>.

As a result, a significant portion of the industry operates informally, with workers lacking social protections, fearing police scrutiny, and facing economic vulnerability. In such cases, legalisation does not equal decriminalisation or empowerment.

### Surveillance and Stigma

One of the most criticised aspects of the Dutch model is its increasing reliance on surveillance and registration. Under proposed laws such as the **Sex Work Regulation Act (Wrs)**, sex workers may be subject to:

- Mandatory national registration;
- Background checks;
- Frequent inspections of workspaces<sup>24</sup>.

While intended to reduce exploitation, these measures often infringe on the **right to privacy**, heighten stigma, and deter workers from engaging with legal systems. Activists argue that these policies conflate consensual sex work with trafficking, leading to over-policing and a loss of bodily autonomy<sup>25</sup>.

Moreover, public discourse in the Netherlands continues to frame sex work as a social problem rather than a form of legitimate labor. Such narratives reinforce shame, isolate workers from mainstream labor movements, and undermine efforts to claim broader worker and human rights<sup>26</sup>.

### Intersectional Challenges

The sex work community in the Netherlands is not monolithic. Transgender, queer, migrant, and racialized sex workers often experience heightened discrimination—not only from clients or society, but also within the legal system and brothel management structures<sup>27</sup>. For example:

- Trans women are often excluded from regulated spaces or forced to conform to binary gender expectations;
- Migrants face police raids and deportation threats, even when working legally;
- Racial profiling affects Black and Brown sex workers in public and online spaces.

This highlights the need for an **intersectional lens** in policymaking and advocacy—one that considers the interplay of gender, race, class, and migration status in shaping lived realities<sup>28</sup>.

<sup>21</sup> Daalder, A. L. (2007). *Prostitution in the Netherlands since the lifting of the brothel ban*. WODC.

<sup>22</sup> Levy, J., & Jakobsson, P. (2014). "Criminalising the Purchase of Sex: Lessons from Sweden." *Sociology Compass*, 8(4), 437–445.

<sup>23</sup> Wagenaar, H., Amesberger, H., & Altink, S. (2017). *Designing Prostitution Policy: Intention and Reality in Regulating the Sex Trade*. Policy Press

<sup>24</sup> Dutch Ministry of Justice and Security (2022). *Wrs Legislative Proposal*.

<sup>25</sup> SekswerkExpertise (2023). "Wrs and the Erosion of Sex Worker Autonomy."

<sup>26</sup> Outshoorn, J. (2012). "Policy Change in Prostitution in the Netherlands: From Legalization to Strict Control." *Sexuality Research and Social Policy*, 9(3), 233–243

<sup>27</sup> Crenshaw, K. (1991). "Mapping the Margins: Intersectionality, Identity Politics, and Violence against Women of Color." *Stanford Law Review*, 43(6), 1241–1299.

<sup>28</sup> PROUD Netherlands (2021). *Sex Worker Rights Now: Policy Recommendations and Reports*.

## The Role of Advocacy and Resistance

Sex worker-led organisations such as **PROUD Netherlands**, **Utrecht Sekswerk Expertise**, and **PIC Amsterdam** have played a vital role in pushing for reforms, resisting criminalisation, and offering peer-led support services. These groups advocate for:

- Full decriminalisation of sex work;
- Voluntary, not mandatory, registration systems;
- Access to healthcare, housing, and legal aid for undocumented and informal workers;
- Inclusion in broader labour and feminist movements<sup>29</sup>.

Their work has reshaped public narratives, challenged moralistic laws, and provided a counterbalance to state-driven models of “protection” that often fail to centre the voices of workers themselves.

## Artificial Intelligence: The Rise of the Erotic Chatbot

AI is increasingly being used to simulate emotional and sexual interactions. Applications like **Replika**, **AI Dungeon**, and emerging “sex-tech” platforms offer users highly personalised, interactive erotic experiences, ranging from flirtatious text to explicit roleplay<sup>30</sup>.

### Impacts in the Dutch Context:

- Some brothels and escort agencies have adopted **AI-driven interfaces** for customer engagement, appointment booking, or emotional support.
- Sex workers use AI tools to manage communication, filter clients, or even automate certain online tasks.
- Ethical concerns emerge around **data privacy**, emotional manipulation, and the **dehumanisation of care labour**<sup>31</sup>. AI companions are also marketed as **therapeutic tools**, especially for clients with disabilities, social anxieties, or trauma histories. While these can serve important social functions, they also raise the question: **Are AI partners replacing or reinforcing human sex work?**

## Virtual Reality (VR): Immersive Fantasy and Disembodied Desire

VR allows users to experience sex in fully immersive, 360-degree digital environments. Using headsets and haptic devices, consumers can engage with 3D avatars, pre-recorded simulations, or even live-streamed performances.

### Key Developments:

- In cities like Amsterdam, **VR booths** are being explored as additions to sex clubs and adult theaters.
- Porn studios offer VR content that simulates real encounters with performers, often promoting intimacy and realism.
- Users can design custom partners, choosing appearance, voice, and behaviour—raising questions about **consent and representation**<sup>32</sup>.

Critics argue that such technologies **blur the line between fantasy and consent**, especially when avatars resemble real individuals or reflect problematic racial, gendered, or fetishistic tropes.

## Sex Robots: The Ethical Frontier

Sex robots—mechanical companions designed for sexual use—represent the most tangible merging of AI and the human body. These robots range from silicone dolls with AI-enhanced speech to humanoid machines capable of conversation, facial recognition, and responsive touch.

### IMPLICATIONS:

- Companies like **RealDoll X** and **Harmony AI** market robots as “intimate partners,” not just sexual tools.
- In the Netherlands, debates around robotic brothels are emerging, although public adoption remains limited.
- Advocates argue they could offer **safe alternatives** for clients who might otherwise seek exploitative or illegal services.

<sup>29</sup> Haraway, D. (1991). *A Cyborg Manifesto: Science, Technology, and Socialist-Feminism in the Late Twentieth Century*.

<sup>30</sup> Devlin, K. (2020). *Turned On: Science, Sex and Robots*. Bloomsbury Publishing.

<sup>31</sup> Parisi, L. (2019). “Critical Computation: Digital Feminisms and AI Ethics.” *Theory, Culture & Society*.

<sup>32</sup> Döring, N. (2022). “The Ethics of Virtual Sexuality: Consent, Representation, and Embodiment.” *Journal of Sex Research*.

However, the ethical concerns are profound:

- **Consent is rendered meaningless** in interactions with robots.
- **Gender norms are reified**, with most robots designed as submissive, hyper-feminised companions.
- Critics fear that sex robots could **normalise violence**, especially when programmed for non-consensual scenarios<sup>33</sup>.

### Legal and Regulatory Challenges

The Dutch legal system has not yet fully adapted to these innovations. Existing laws focus on human sex work and human trafficking. However, as the line between virtual and physical labour blurs, regulators face new dilemmas:

- Are AI and VR services subject to the same licensing rules as brothels?
- Should synthetic companions be taxed or monitored?
- Can non-human labour be “exploited,” and if so, by whom?

While the Dutch Sex Work Regulation Act (Wrs) focuses on national registration and oversight of human sex workers, it is **silent on technological alternatives**—creating a regulatory gap<sup>34</sup>.

### Reflections for India: A Cautionary Horizon

In India, where sex work is caught in a legal grey zone under the **Immoral Traffic (Prevention) Act, 1956**, the technological transformation of the sex industry is both aspirational and fraught with risk<sup>35</sup>.

#### KEY CONCERNS:

- **Access and Affordability:** AI/VR tools are largely inaccessible to marginalised Indian sex workers.
- **Policy Vacuum:** There are no specific guidelines regulating digital sex work, leaving workers vulnerable to cybercrime and censorship.
- **Social and Moral Panic:** Emerging technologies are often met with suspicion, moralism, and punitive regulation rather than nuanced discourse.

However, India also has a large digital population and a rapidly expanding AI sector. There is potential for **community-led tech innovations**, like encrypted peer-to-peer payment systems, anonymous chat platforms, or mobile health apps for sex workers.

### Transgender Workers and Tech Exclusion

Transgender sex workers, already among the most marginalised in both the Netherlands and India, face **digital exclusion** on multiple fronts:

- Many AI tools are built on biased datasets, failing to recognise trans identities or misgendering users<sup>36</sup>.
- VR and robot design often reinforce binary gender norms, rendering trans bodies invisible.
- Without policy inclusion, trans workers risk being further sidelined in a tech-driven future.

An inclusive, ethical approach to sex-tech must therefore centre **gender diversity, accessibility, and consent** as foundational design principles.

### Conclusion: Between Utopia and Exploitation

Technology offers immense possibilities for enhancing safety, autonomy, and access in the sex industry. But it also risks **deepening inequalities**, erasing marginalised identities, and creating a new form of surveillance capitalism. As the Netherlands grapples with integrating AI and robotics into its legal framework, other countries—including India—must consider both the **promises and perils** of this transformation.

Any future policy must balance **innovation with rights, efficiency with ethics, and profit with protection**. For sex workers—especially transgender and informal workers—technology should be a tool of **empowerment**, not displacement.

### Comparative Reflections and Policy Implications for India-Why Comparative Analysis Matters

The sex industry, while shaped by local cultures and legal systems, is also influenced by global debates on human rights, gender identity, labour rights, and technology. By comparing the Netherlands—a country known for its legalized, regulated model of sex work—with India, where sex work exists in a legal grey area, this chapter aims to draw out **lessons, contrasts, and possible policy directions**. This comparison becomes even more critical in light of rising

<sup>33</sup> Richardson, K. (2016). *Sex Robot Matters: Slavery, the Self, and the Future of Human-Robot Relationships*.

<sup>34</sup> Dutch Ministry of Justice (2022). *Sex Work Regulation Act (Wrs) Proposal*.

<sup>35</sup> Basu, S. (2019). “Cyber Law and the Indian Sex Industry: A Regulatory Lacuna.” *Indian Journal of Law and Technology*.

<sup>36</sup> Noble, S. U. (2018). *Algorithms of Oppression: How Search Engines Reinforce Racism*. NYU Press.

discussions on the **rights of transgender persons**, digital privacy, and the integration of **artificial intelligence (AI) and virtual intimacy** into the domain of sexual labour.

### Legal Foundations: From Regulation to Criminalisation

| Feature                  | The Netherlands   | India   |
|--------------------------|---|---|
| Legal Status of Sex Work | Legal and regulated (since 2000)                            | Partially legal; criminalised via ITPA (1956)                 |
| Key Legislation          | Dutch Penal Code Article 250a, Wrs (proposed), Article 273f | Immoral Traffic (Prevention) Act, 1956; IPC Sections 370, 372 |
| Licensing System         | Yes (municipality-based, proposed national)                 | No unified licensing; brothel-keeping criminalised            |
| Focus                    | Worker safety, anti-trafficking, and regulation             | Suppression of trafficking, moral policing                    |

**Observation:** While the Dutch model institutionalises sex work, India treats it as a problem of public morality and trafficking. Indian laws criminalise surrounding activities—like brothel management and solicitation—making safe operation virtually impossible<sup>37</sup>.

### Transgender Rights within Sex Work

The **Transgender Persons (Protection of Rights) Act, 2019**, in India, though intended to uphold the dignity of transgender individuals, often fails to account for the **economic realities** that push many trans people into sex work due to social exclusion and employment discrimination<sup>38</sup>.

In contrast, the Netherlands provides broader legal recognition for transgender persons and allows them to operate as independent sex workers under labour laws. However, **trans sex workers in the Netherlands also report exclusion** from mainstream brothels, misgendering, and racism<sup>39</sup>.

### Shared Challenges:

- **Exclusion from formal employment** pushes trans individuals into sex work.
- **Stigma and misrecognition** persist despite legal changes.
- **Violence and police harassment** remain common across both contexts.

### Diverging Possibilities:

- India's informal sector allows for **greater community autonomy**, but lacks protection.
- Dutch regulation offers **theoretical protections**, but often excludes the most marginalised.

### Technology, Surveillance, and Sex Work

Both India and the Netherlands are confronting new challenges related to **AI, data surveillance, and digital intimacy**. However, their regulatory readiness differs vastly.

| Aspect                      | Netherlands   | India  |
|-----------------------------|---|--|
| Sex Robots & VR Integration | Emerging, mostly in the private sector                    | Virtually nonexistent                                      |
| AI in Online Sex Work       | Used in marketing, safety screening, and client filtering | Some adoption on social media platforms; high digital risk |
| Regulation of Tech-Sex      | Unclear; not yet integrated in legal frameworks           | No regulation; tech often used to suppress content         |
| Data & Privacy Laws         | GDPR provides some protection                             | India lacks a comprehensive data protection regime         |

**India's digital landscape is fragile** for sex workers. Online platforms regularly suspend accounts for "obscenity," AI-based moderation misgenders or censors trans creators, and there are **no protections against doxxing or blackmail**<sup>40</sup>.

### Lessons from the Dutch Model for India

<sup>37</sup> Kotiswaran, P. (2011). *Dangerous Sex, Invisible Labor: Sex Work and the Law in India*. Princeton University Press.

<sup>38</sup> Narrain, A. (2020). "The Flaws in India's Transgender Rights Law." *The Wire*

<sup>39</sup> PIC Amsterdam (2021). *Queer and Trans Perspectives on the Dutch Sex Industry*.

<sup>40</sup> Association for Progressive Communications (2022). *Digital Safety and Sex Work in India: A Feminist Mapping*.

### A. Legal Recognition and Labor Rights

India can learn from the Dutch experience in treating sex work as a **form of labor**, rather than a social problem. Decriminalizing surrounding activities like brothel-keeping and soliciting would allow for safer working environments. **Policy Suggestion:** Amend or replace ITPA with a rights-based, gender-inclusive sex work regulation framework.

### B. Sex Worker-Led Advocacy

Dutch sex worker organizations like PROUD play a central role in policymaking. India must recognize and include **sex workers' collectives**, such as **Veshya Anyay Mukti Parishad (VAMP)** or **National Network of Sex Workers (NNSW)**, in legal reform discussions<sup>41</sup>.

### C. Digital Literacy and Safety

AI and technology can improve working conditions, but only if sex workers are equipped with **digital literacy** and **privacy protections**.

**Policy Suggestion:** Develop **sex worker-centered digital safety programs**, possibly in collaboration with feminist tech collectives.

### D. Trans Inclusion

The Dutch model, while better in legal gender recognition, still marginalizes trans sex workers. India must **explicitly protect trans sex workers** through affirmative policies in housing, healthcare, and social welfare.

**Policy Suggestion:** Integrate trans sex workers' needs into the implementation of the **Transgender Persons Act**, particularly in skill development and legal aid.

### Cultural and Political Constraints

India's socio-legal climate is steeped in moralism and caste-patriarchal norms. Therefore, **importing Dutch-style legalization wholesale would be impractical**. Instead, a **localized rights-based model**, informed by community voices and regional histories (such as the devadasi system), is more feasible<sup>42</sup>.

Moreover, **public discourse must shift**—from viewing sex work as “immoral” or “criminal” to understanding it as **work**, often chosen under conditions of structural constraint, but deserving of rights nonetheless.

## RESULTS & DISCUSSION

The analysis confirms the hypothesis on several fronts. First, while the **Sex Work Regulation Act (Wrs)** proposes uniform licensing, its strict registration requirements and surveillance mechanisms risk excluding those who cannot or do not wish to engage with the bureaucratic system—such as undocumented migrants or trans individuals without stable housing or identification. This creates a **two-tier system**, where only a subset of sex workers are legally protected.

Second, the integration of **AI, VR, and sex robots** into the industry raises ethical concerns. While these tools may reduce physical risk and offer alternatives to human labor, they also risk **erasing the human element**, reinforcing gender stereotypes, and concentrating profits within tech monopolies. The voices of actual sex workers—especially those from marginalized groups—are largely absent in the design and governance of these technologies.

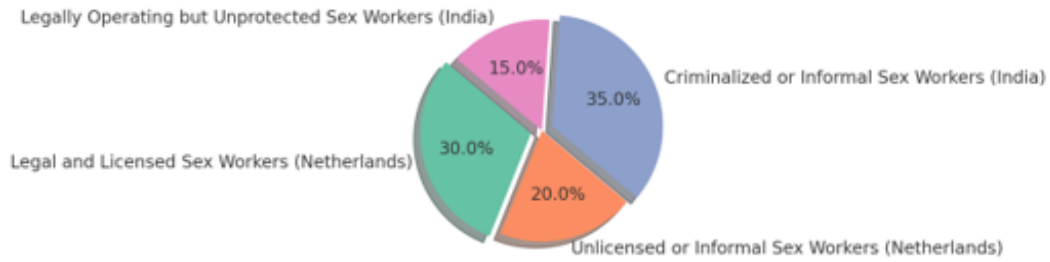
Third, when comparing India's fragmented legal approach under the ITPA with the Dutch model, it becomes clear that **copying regulatory frameworks without contextual adaptation** can be counterproductive. India's legal environment already criminalizes many surrounding activities related to sex work, making it even more likely that a rigid licensing system would lead to further marginalization rather than inclusion.

Finally, without **trans-led policymaking, inclusive tech design, and participatory legal reform**, the promise of regulation and innovation will remain unfulfilled for many. The Dutch experience shows that even a well-intentioned legal regime can have exclusionary effects if **intersectionality** is not embedded into its implementation. Therefore, the hypothesis stands: the future of the sex industry—both in the Netherlands and globally—must be grounded in rights-based, inclusive, and adaptable frameworks that center the needs of the most vulnerable.

<sup>41</sup> National Network of Sex Workers (2023). *Policy Demands and COVID-19 Experiences*.

<sup>42</sup> Kapur, R. (2005). “Erotic Justice: Law and the New Politics of Postcolonialism.” *Glasshouse Press*.

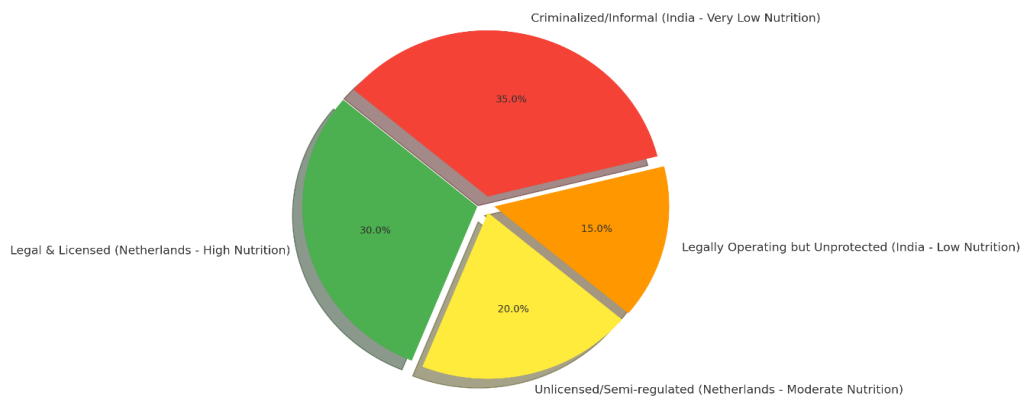
Distribution of Sex Workers by Legal Protection and Status in the Netherlands and India



| Category                                      | Country     | Legal Status              | Estimated Share | Nutritional Well-being Level                            |
|---|-------------|---------------------------|-----------------|---|
| Legal and Licensed Sex Workers                | Netherlands | Fully legal and regulated | 30%             | High (Access to health & nutrition programs)            |
| Unlicensed or Informal Sex Workers            | Netherlands | Semi-regulated            | 20%             | Moderate (Limited access to nutrition & health schemes) |
| Legally Operating but Unprotected Sex Workers | India       | Quasi-legal               | 15%             | Low (Irregular diet, no structured welfare access)      |
| Criminalised or Informal Sex Workers          | India       | Illegal/stigmatised       | 35%             | Very Low (High malnutrition risk, poor health access)   |

The chart illustrates the correlation between the legal status of sex workers and their nutritional well-being in the Netherlands and India. In the Netherlands, where sex work is legally recognized and regulated, a significant proportion (around 30%) of workers benefit from structured health and nutritional programs supported by municipal welfare systems. Conversely, in India, where prostitution remains largely unregulated and stigmatized under the Immoral Traffic (Prevention) Act, 1956, the majority of sex workers operate in informal or criminalized settings with minimal access to nutritious food, healthcare, or welfare support. The data highlights how legal protection directly influences dietary health, food security, and overall well-being, underscoring the need for integrated public health and nutritional policies within sex work governance frameworks.

Legal Protection and Nutritional Well-being of Sex Workers in India and the Netherlands



Here's the pie chart combining legal status and nutritional well-being of sex workers in India and the Netherlands.

- Green (High Nutrition): Legal & Licensed (Netherlands)
- Yellow (Moderate Nutrition): Unlicensed/Semi-regulated (Netherlands)
- Orange (Low Nutrition): Legally Operating but Unprotected (India)
- Red (Very Low Nutrition): Criminalized/Informal (India)

It visually represents how better legal protection correlates with improved nutrition and well-being, highlighting the disparity between India and the Netherlands in terms of both legal frameworks and social determinants of health.

### SUGGESTIONS AND CONCLUSION

As the Dutch sex industry continues to evolve amid legal reforms and technological advancements, it is imperative to adopt a balanced and inclusive policy approach. One key recommendation is to ensure that the proposed *Sex Work Regulation Act (Wrs)*, which seeks to introduce a national licensing system, is implemented in a way that does not disproportionately burden or exclude vulnerable sex workers. Licensing procedures should be transparent, accessible, and affordable to all sex workers, including migrants, undocumented individuals, and transgender persons who may already face multiple layers of marginalization. Overregulation can have the unintended effect of pushing parts of the industry underground, increasing the risk of exploitation and reducing access to legal protections.

Equally important is the need to strengthen anti-trafficking mechanisms, particularly through the enforcement of Article 273f of the Dutch Penal Code, which prohibits human trafficking and forced prostitution. However, care must be taken to clearly distinguish between coercion and consensual sex work. Efforts to combat trafficking should not result in the criminalization or stigmatization of voluntary adult sex workers. Instead, a rights-based approach must be adopted—one that targets exploitative practices while respecting the autonomy of individuals who choose to engage in sex work.

In light of the growing influence of digital platforms and emerging technologies, the protection of sex workers' digital rights must become a priority. Many sex workers today rely on online spaces for client engagement, marketing, and income generation. Thus, targeted digital literacy initiatives should be introduced to help sex workers safely navigate technology while safeguarding their privacy. Moreover, the increasing use of surveillance tools and AI in the management of the sex industry calls for robust data protection measures under existing frameworks such as the GDPR, tailored to the specific vulnerabilities of this sector.

Additionally, the rise of sex-tech—including AI chatbots, VR-enabled sexual experiences, and sex robots—necessitates thoughtful and inclusive regulation. While these innovations may offer safer and more private alternatives for consumers, they also risk further marginalizing human sex workers, particularly those from already vulnerable communities. Ethical guidelines must be established to ensure that these technologies promote consent, diversity, and accurate representation of gender, sexuality, and race. The goal should not be to replace human intimacy, but to integrate technology in ways that complement and respect the choices of those working in the industry.

Finally, the Dutch experience offers important global lessons. Countries like India, where sex work remains in a legal grey area and where transgender sex workers face profound socio-legal exclusions, can draw from both the successes and shortcomings of the Netherlands. However, such adaptations must be sensitive to local realities, including social hierarchies, informal labor practices, and cultural norms. Promoting international dialogue and collaborative research between nations can facilitate the development of inclusive, effective, and human rights-based frameworks for sex work regulation.

In conclusion, the Dutch sex industry is poised at a transformative moment. Legal reforms such as the *Wrs*, alongside the rapid emergence of new technologies, present both opportunities and challenges. If handled with care and guided by the voices of sex workers themselves, these shifts can lead to a more equitable, safe, and sustainable industry. Policymakers, technologists, and advocacy groups must work collaboratively to ensure that innovation does not come at the cost of human dignity. The future of sex work—both in the Netherlands and globally—should be shaped by principles of justice, inclusivity, and self-determination, recognizing sex work as legitimate labor and sex workers as agents of their own lives.

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